

File #:

62-116395

Serial Scope:

424- EBF

UNITED STATES GOVERNMENT

SECRET*Memorandum*

TO : SAC, Boston

FROM : ✓ Director, FBI (65-65884)

SUBJECT: SAM SURVEY
ESPIONAGE - R

DATE: 3/31/61

The SAM Survey was instituted by the New York Office in December, 1959. It is a program by which airmail destined for certain European cities or countries is examined by Agents prior to its being placed in bags and placed aboard the planes. This examination is made for a twofold reason:

- (1) To identify persons corresponding with known Soviet mail drops in Europe
- (2) To identify and locate individuals in the United States sending letters to Europe which may be part of a Soviet illegal network.

The latter purpose is accomplished through the knowledge we have obtained that illegal agents use certain signs in their correspondence which can be detected from an examination of the envelope. In one case a common name and city are used as a return address on the letters. A street and a number are not used in this return address. In two other cases, it was noted that an illegal agent used the same type of return address. Other signs developed from investigations to date are:

- (1) The "rd" in 33rd would be underlined twice
- (2) The name and city but not the street of a return address would be underlined

2 - Chicago
2 - Detroit
2 - Houston
2 - Los Angeles
2 - Miami
2 - Newark
2 - New Orleans
2 - Philadelphia
2 - San Francisco
2 - Seattle
2 - WFO
1 - New York

CLASSIFIED BY 14828
3/22/78
EXEMPT FROM GDS CATEGORY 2+3
DATE OF DECLASSIFICATION INDEFINITE
Entire Document

SECRET

167-10326

Letter to SAC, Boston
Re: SAM SURVEY
65-65884

- (3) The figure "1" written in brackets after the date would be a signal for the date of the meeting.

In addition, British intelligence has advised they also have noted signs such as the following:

- (1) An unusual form of the addressee's name such as including an extra initial
- (2) Addition of bogus initials after the addressee's name such as D. D. S.
- (3) Obvious misspelling of the name of a town or country on the envelope
- (4) The use of more stamps than necessary on a piece of correspondence.

Currently New York is handling this program on a 24-hour, 7-day week basis using eight Agents who process about a half-million pieces of mail per week. At the present time New York has varying degrees of coverage of airmail to the following areas: Finland, Amsterdam, Hungary, Stockholm, Oslo, Denmark, Geneva including Lausanne, Zurich, Bern, Berlin, Vienna, Brussels, Bucharest and Rome. This survey does not include airmail directed to the Soviet Union.

Each office receiving this letter has direct airmail flights from that city to various foreign countries and cities other than Canada and Mexico. Each office should make a discreet contact with local postal authorities to determine the details of the handling of this overseas airmail. During this contact the following details should be obtained:

- (1) To which city and country is this airmail dispatched directly from your city?
- (2) How many flights per day or per week go from your city to foreign countries?
- (3) What is the volume of mail per flight or per day or per week?

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- (4) Is the mail bagged and bundled in your city or does it arrive there from another city already bagged and bundled?

For example, it might be that overseas airmail deposited in Seattle is processed there, bagged and bundled and sent on to Los Angeles or San Francisco for eventual dispatch.

In connection with the conducting of this inquiry, a contact was made with the Chief Postal Inspector, Washington, D. C., and he was advised of our interest in determining details of direct airmail flights to countries other than Canada and Mexico and he was entirely agreeable to our conducting such an inquiry. He stated if any difficulties were encountered he would be glad to have them brought to his attention.

You should also determine the facilities used in your city for the handling of this mail and advise if these facilities could be used by Bureau Agents with full security in the event a monitoring program is established.

Also submit your evaluation as to whether a request could be made locally to permit Bureau Agents to institute a monitoring operation on this mail or if it would be necessary to make inquiry at headquarters level. However, no request for institution of a monitoring program should be made at this time and your evaluation should be based on your knowledge of the local postal authorities.

In the event a monitoring program is instituted, you will be furnished with specific information and details concerning the methods which are used to attempt to identify the particular items of interest in this mail. For your additional information, from the experience of the Bureau with this program to date only a small portion of mail examined will be of interest to the Bureau.

No requests or other action to institute this

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program should be made without furnishing the Bureau the results of your survey at which time a decision will then be made by the Bureau on an individual basis.

This inquiry should be handled promptly and the results submitted to the Bureau within 30 days from the receipt of this letter in each office.

SECRET

DIRECTOR, FBI

September 27, 1961

SAC, DETROIT (65-New)

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SERIALIZED

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GUS SURVEY
ESPIONAGE - R

The Detroit Division has given considerable thought to the detection of illegal Agents if in fact such Agents are located in the Detroit area. It is felt that such "illegals" could logically receive "support and/or communications" from New York City or Washington, D. C., in the form of large plain envelopes, typewritten, double spaced, no return address, and bearing a Lincoln stamp, postmarked in either Washington or New York.

In the event an "illegal" resides in Detroit, it is believed he or she could logically live in the Hamtramck, Michigan, area, or the 31st street zone, Detroit, where the majority of the residents are of foreign nationalities, predominately Polish. (In this regard, it should be noted that the 31st zone encompasses the former residence addresses of the SOJA family (KORCASE) and the FOWALSKI family (KORNICK CASE) prior to their respective returns to Poland in the late 1920s or early 1930s.

It was determined by SAs WILLIAM E. BILLING and E. J. ROTHEUS that the majority of all mail routed to the respective Detroit Post Office substations is handled through the Roosevelt Park Annex where the mail is sorted for each carrier route in Detroit; the respective carrier at each substation then sorts the mail numerically according to streets on his route.

General Superintendent of Mails, E. EMMETT SULLIVAN, Roosevelt Park Annex, who is in charge of the Post Office facilities in Detroit (see Detroit letter dated June 15, 1961, captioned "GUS SURVEY, ESPIONAGE - R") was discreetly contacted by SAs BILLING and ROTHEUS, September 12, 1961. SULLIVAN mentioned that a portion of the mail from New York and Washington, D.C. destined to Detroit is sorted in transit but the major portion is handled at the Roosevelt Park Annex.

- 2 - Bureau (RM)
- 2 - New York (RM)
- 1 - Detroit

EJR:WFO/cab
(5)

Handwritten notes:
See page 65 - Rediffers - R
Kul 65 - Rediffers - R
9 arry for Rediffers - R

SULLIVAN stated that it would be possible for the mail handlers sorting mail for the Hamtramck, Michigan, and 31st street Post Office substations to be alert for specific type envelopes postmarked in New York City or Washington, D. C.; these envelopes in turn could be brought to his attention. SULLIVAN commented that approximately a total of 30 mail handlers are utilized in sorting the mail at the Roosevelt Park Amex for the substations. These same handlers work 24 hours a day, eight hour shifts, and are assigned permanently to sort the mail for the respective substations.

SULLIVAN advised that he would be most willing to cooperate with the Bureau in any manner possible. He mentioned that in a project of this type FBI interest would never become known to the respective mail handlers as it could be easily passed off to them as a project being handled by the Postal Inspectors, Detroit.

/Preliminary investigations, similar to the SOCAP Program, would be initiated on individuals who are the recipients of "suspect" letters.

The Detroit Division desires to initiate such a program on a trial basis, in the event Bureau approves. It is felt FBI interest would be known only to T. EMMETT SULLIVAN and possibly to one or two of his subordinates. In this regard it should be noted that a project of this type could not be handled by Bureau personnel only, because of security limitations and lack of manpower.

The Bureau's and New York's comments and observations are solicited with respect to Detroit's proposal noted above. It is felt, however, in the event the Bureau concurs, this project could logically be productive and results well worth the efforts expended.

UNITED STATES GOVERNMENT

Memorandum

TO : SAC, Detroit

DATE: 10/4/61

✓ FROM : Director, FBI

SUBJECT: GUS SURVEY
ESPIONAGE - R

Reurlet 9/27/61, two copies of which are enclosed for the Washington Field Office.

You are authorized to institute Gus Survey in the Hamtramck area and the 31st Postal Zone on a trial basis. It is realized that during the Christmas rush, extending from late November to late December, the program will be extremely difficult to operate. In the event the post office advises it cannot be handled during that period, you may temporarily discontinue the survey.

New York and Washington Field Offices are instructed to prepare test letters for the purpose of sending them through to determine if the postal employees are performing their examinations properly. Detroit should furnish these offices with addresses to which such mail may be sent. New York and Washington Field should notify Detroit when the test letters are sent.

You should advise the Bureau by 1/31/62 of the results of the survey for the period ending 1/15/62 along with your recommendations for future operation of the program.

2 - New York
2 - WFO (Enclosures 2)

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OCT 6 1961	
FBI - DETROIT	

R. J. ...

Director, FBI (65-67003)

November 8, 1961

SAC, Detroit (65-3133)

GUS SURVEY
ESPIONAGE - R

ReBuletts 10/4/61 and 10/26/61.

T. BIRNETT SULLIVAN, Superintendent of Mails, Detroit, (upon his return from leave) was contacted by SAs E. J. ROTHFUSS and WILLIAM R. BILLING on November 1, 1961, to finalize arrangements for initiation of the Gus Survey as outlined in previous Detroit communications. SULLIVAN reiterated that he would gladly cooperate with the Bureau in the above project and would instruct his subordinates as to the description of the communications of interest. This project would be known to only his assistant, FRANK LEWANDOWSKI (Detroit Indices negative); his administrative assistant, ROBERT FURDUR (Detroit Indices negative) and one or two of his trusted supervisors who would administer the project. FBI interest would not be known to other postal authorities.

On November 3, 1961, SULLIVAN was recontacted by SAs ROTHFUSS and BILLING. He stated that the project is in operation; he volunteered that his superintendents contacted him on that date and appeared apprehensive that no such described communications had been found. It is felt that on the basis of this contact with SULLIVAN, postal authorities are giving close supervision in an effort to determine whether such described communications are actually being transmitted to recipients residing in the Hamtramck, Michigan and the 31st postal zone.

New York and WFO in sending test letters are requested to utilize the names JAMES MARTIN, care of general delivery, 31st Street Post Office Station, Detroit, Michigan, and JOHN W. GOOLDY, care of general delivery, Hamtramck Post Office Substation, Hamtramck, Michigan.

- 2 - Bureau (Registered)
- 2 - New York (65-14406)(Registered)
- 2 - WFO (Registered)
- ① - Detroit

EJR:GMC

(7)

DE 65-3133

WFO and New York in sending such test envelopes are requested to insure that some include an innocuous message of some type and not merely a plain piece of writing paper. This is believed necessary because under no conditions should post office authorities know or suspect that we are sending such test letters.

The Bureau's attention is again invited to the fact that due to the increased post office load during the coming holiday season, this project will be suspended for approximately the month of December and will be resumed immediately thereafter upon the discretion of T. EMMETT SULLIVAN.

Director, FBI (65-37003)

December 21, 1961

SAC, Detroit (65-3133)

CUS SURVEY
ESPIONAGE - R

Re Detroit letters, dated September 27, 1961, and November 8, 1961; and Bureau letters dated October 4, 1961, and October 26, 1961.

G. J. GETTY, Administrative Assistant to T. EMMETT SULLIVAN, Superintendent of Mails, Detroit Post Office, was contacted by SA EMIL J. ROTHEUSS and SA WILLIAM B. BILLING on December 7, 1961. GETTY advised that the Post Office would suspend the captioned project until after the holiday season since its continuance at this time would be quite a burden on Post Office personnel due to the volume of mail handled during this period. GETTY mentioned that appropriate supervisors had been assigned during the sorting of the mail and pertinent Post Office personnel were constantly reminded to be on the alert for "suspect" letters. He noted that no letters were received answering such descriptions with the exception of approximately ten identical type letters noted on the morning of November 27, 1961, which originated in New York City. These letters were scrutinized through the light and it appeared that they all came from the same source and were possibly furnishing "horse tipping service". (These letters had been previously called to the attention of the Detroit Office.)

GETTY further advised that recently, Mr. SULLIVAN's office realized that in connection with the above project, Post Office personnel were missing one pouch of mail from New York City which was made up on train number 17 and delivered direct to the 31st Post Office Station. Mr. SULLIVAN then issued orders so that this pouch would be "re-routed" in Detroit for "suspect" letters.

"Re-routed"

Test letters mailed by New York and Washington Field to JAMES MARTIN, c/o the 31st Post Office Station, were directed to the Main Post Office, Federal Building, Detroit; the 31st Post Office is now currently receiving General Delivery mail. These letters were not dictated by Post Office personnel and

- 2 - Bureau (AM)
- 1 - New York (65-18466) (INFO) (RM)
- 1 - Washington Field (65-8400) (INFO) (RM)
- 1 - Detroit

PLEASE POST

EJR:jpk

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were picked up at the Main Post Office. The failure of Post Office personnel to detect these letters could possibly be attributed in part to the fact that some mail originating from New York City was being pouched direct to the 31st Station and was not being sorted according to carrier route by personnel assigned in Detroit. (T. EMMETT SULLIVAN subsequently issued orders that this mail would be "re-routed" in Detroit for "suspect" letters). *Re-worked*

addresses
It is also possible that letters directed to General Delivery, 31st Post Office, and re-routed to the General Delivery, Main Post Office, were handled by Post Office personnel other than those assigned to sort mail destined for addressor located in the 31st Post Office substation. This possibility was not explored with Post Office personnel, since it is not desired that T. EMMETT SULLIVAN be aware at this time that test letters had been submitted.

Test letters directed to JOHN W. GOOLDY, c/o General Delivery, Hamtramck Post Office Substation, by New York and Washington Field were also not detected and were picked up at the Hamtramck Post Office Substation.

The results of the survey to date have been disappointing; however, the survey will be re-instituted after the start of the new year.

New York and Washington Field will be furnished at a later date with the names and address of individuals to whom subsequent test letters should be directed. The Bureau's attention is invited to the fact that T. EMMETT SULLIVAN had initially stated that a project of this type would be a gigantic undertaking. However, he would be most willing to "give it a try" if it would be helpful to the security of the United States.

T. EMMETT SULLIVAN and his assistants have been most helpful and it is realized that they have expended considerable Post Office personnel time and effort in connection with the project. Notwithstanding the fact that the survey has been disappointing to date, it is felt that it should be re-instituted after the holidays and continued for a reasonable period. This will be closely followed and an analysis will be furnished to the Bureau after a 30 - 30 day trial period subsequent to its reinstatement.

DIRECTOR, FBI (65-57093)

January 31, 1962

SAC, DETROIT (65-3133)

GUE SURVEY
ESPIONAGE - R

Re Detroit letter to Bureau, dated December 21, 1961.

T. BENNETT SULLIVAN, Superintendent of Mails, Detroit, Michigan, Post Office; and G. J. GETTY, Administrative Assistant to Mr. SULLIVAN, were contacted by SA EARL J. ROTHBROS and SA WILLIAM R. BILLING on January 9, 1962. Mr. SULLIVAN advised that he would instruct appropriate Post Office Supervisors to reinstitute the above project in an effort to detect "suspect" letters originating from New York City or Washington, D.C.

Washington Field Office and New York are requested to utilize the following names when submitting test letters. It is suggested that such letters be forwarded in the near future so that an evaluation may be made as to the practicality of the project.

MICHAEL STASIAK
c/o IVAN KOWENKO
4213 Tarnow
Detroit 10, Michigan

JOHN W. COOLDY
General Delivery
Mantramack 12, Michigan

Washington Field Office and New York advise Detroit when test letters will be submitted.

- 2 - Bureau (REGISTERED)
- 2 - New York (65-15406) (REGISTERED)
- 2 - Washington Field (65-8400) (REGISTERED)
- 1 - Detroit

LJA/slk
(7)

DIRECTOR, FBI (65-67003)

February 28, 1962

SAC, DETROIT (65-3133)

GUS SURVEY
ESPIONAGE - R

The captioned project was reinstated by Detroit after the Christmas holiday season; however, to date it has been ineffective and disappointing. Test letters submitted by New York and Washington Field have been undetected by Post Office personnel.

In the past, the handling, routing and sorting of mail for the various Post Office Sub Stations in Detroit were handled through the Roosevelt Park Annex. However, this operation has been gradually transferred to the new Post Office Building which is completely mechanized. This automatic processing of mail is considered the newest innovation in the U. S. Post Office System and is more or less a "pilot operation" for the entire Postal System in the U. S. The transfer of the aforementioned operation from the Roosevelt Park Annex has now been completed.

Post Office personnel have been encountering considerable difficulties in the mechanized operation concerning the regular flow of mail; as a result the "Survey" had been neglected by Post Office personnel for the past month.

G. J. GETTY, Administrative Assistant to T. EMMETT SULLIVAN, Superintendent of Mails, conducted SAs EARL J. ROTNFUSS and WILLIAM R. BILLING a tour of the new operation; it was ascertained that letters are routed via an automatic scanning device. By this method, letters are rapidly transmitted before Post Office employees who route the letters via a punch key device; these letters are not readily available to the employees. On the basis of the tour, it was concluded by Mr. GETTY and Agents ROTNFUSS and BILLING that the continuation of the "Bureau Project" would be most difficult and possibly not practical.

2 - Bureau (RM)
1 - New York (65-18408) (RM)
1 - Washington Field (65-8400) (RM)
1 - Detroit 65-3133-12
DRE:MS:ang

(5)

CC: Please post.

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In view of the technical difficulties being encountered by Post Office personnel during this transitional period, Mr. GETTY suggested the termination of the "Survey" until the Post Office operation is functioning efficiently. This has been done.

Although the "Survey" has been disappointing the Detroit Office believes that it has potential in the event of full cooperation by Post Office personnel. Mr. T. EMMETT SULLIVAN, Superintendent of Mails, who has been extremely cooperative, subsequently advised that he does not desire to cancel the project. He stated that as soon as the automatic Post Office operation is functioning smoothly he will instruct his Administrative Assistant, G. J. GETTY, to analyze same, in an effort to ascertain whether the continuation of the "Bureau Project" is feasible.

The Bureau, New York and Washington Field will be advised in approximately one month as to the practicability of reinstating the "GUS Survey" in the Detroit Division. New York and Washington Field should discontinue the transmission of test letters until further advised.

UNITED STATES GOVERNMENT

Memorandum

TO : SAC, Detroit (65-3133)

DATE: 4/12/62

✓ FROM : Director, FBI (65-67003)

SUBJECT: GUS SURVEY
ESPIONAGE - R

Reurlet 4/4/62 requesting authority to institute a limited Gus Survey on a 60-day trial basis in the event New York mail can be separated on its arrival in Detroit.

An examination of the results of this program in your office and in other offices which have operated the Gus Survey reveals that it has not been successful. In view of this fact, you are not authorized to institute a Gus Survey in your office at this time.

1 - New York
1 - WFO

Date

6/5/61

TITLE CLERK

Subject

WILLIAM C. HANNEGAN

Aliases

Address

Birth Date

Birthplace

Race

Sex

Male

Female

- | | | |
|--|---|--|
| <input type="checkbox"/> Exact Spelling | <input type="checkbox"/> Main Criminal Case Files Only | <input type="checkbox"/> Restrict to Locality of _____ |
| <input type="checkbox"/> All References | <input type="checkbox"/> Criminal References Only | |
| <input type="checkbox"/> Main Subversive Case Files Only | <input type="checkbox"/> Main Subversive (If no Main, list all Subversive References) | |
| <input type="checkbox"/> Subversive References Only | <input type="checkbox"/> Main Criminal (If no Main, list all Criminal References) | |

File & Serial Number	Remarks	File & Serial Number	Remarks
u/p			

Requested by Conrad T. ... Squad 1 Extension File No. 65-2059

Searched by _____ (date) _____

Consolidated by _____ (date) _____

Reviewed by _____ (date) _____

1 - Identical ? - Not identifiable
 NI - Not identical U - Unavailable reference

CLERK

Date

6/8/61

HARRY H. WATZEL

Birth Date

Birthplace

Race

Sex

Male

Female

Exact Spelling

Criminal Case Files Only

Restrict to Locality of

All References

Criminal References Only

Subversive Case Files Only

Subversive (If no Main, list all Subversive References)

Subversive References Only

Criminal (If no Main, list all Criminal References)

File & Serial Number	Remarks	File & Serial Number	Remarks
9-a-670-	pending		

Requested by _____ Squad _____ Extension _____ File No. _____

Reviewed by _____ (date) _____
 Checked by _____ (date) _____
 Reviewed by _____ (date) _____

File Review Symbols
 ? - Not Identified
 U - Unavailable Reference

SEARCH SLIP

Date

6/1/68

REF CLERK

SULLIVAN

Birth Date

Birthplace

Race

Sex

Male

Female

List Citing References

Main Criminal Case Files Only
 Criminal References Only

Restrict to Locality of _____

Subversive Case Files Only
 References Only

Main Subversive (If no Main, list all Subversive References)
 Main Criminal (If no Main, list all Criminal References)

Number	Remarks	File & Serial Number	Remarks

Requested by _____ Squad _____ Extension _____ File No. _____

Reviewed by _____ (date) _____
Reviewed by _____ (date) _____
Reviewed by _____ (date) _____

File Review Symbols
H - Identical
N - Not identical
U - Unavailable reference

TO: CHIEF CLERK

Date

6/12/60

Subject **E. L. BAKER**

Aliases

Address Birth Date Birthplace Race Sex
 Male
 Female

- Exact Spelling
- All References
- Main Subversive Case Files Only
- Subversive References Only
- Main Criminal Case Files Only
- Criminal References Only
- Main Criminal (If no Main, list all Criminal References)
- Restrict to Locality of _____
- Main Subversive (If no Main, list all Subversive References)

File & Serial Number	Remarks	File & Serial Number	Remarks
<i>Edward L. Baker</i>			
<i>Source of Information - Edward Muel</i>			
<i>E. L. Baker</i>			
<i>✓ 100-100-0-24975-736</i>			
<i>✓ 100-13341-1106-3</i>			
<i>✓ 100-0-40682</i>			<i>I - ND</i>
<i>Edward L. Baker</i>			
<i>n/a</i>	<i>per Rev. Wain</i>		
<i>Edward Baker</i>			
<i>100-1566</i>	<i>N.I.</i>		

Requested by _____ Squad _____ Extension _____ File No. _____

Searched by _____ (date) _____

Consolidated by _____ (date) _____

Reviewed by _____ (date) _____

File Review Symbols

- I - Identical
- NI - Not identical
- ? - Not identifiable
- U - Unavailable reference

Date

6/2/61

CLERK

Subject

T. Emmett Sullivan

Birth Date

Birthplace

Race

Sex
 Male
 Female

Exact Spelling

All References

Main Subversive Case Files Only

Subversive References Only

Main Criminal Case Files Only

Criminal References Only

Main Subversive (If no Main, list all Subversive References)

Main Criminal (If no Main, list all Criminal References)

Restrict to Locality of _____

File & Serial Number	Remarks	File & Serial Number	Remarks
a/R			
Emmett Sullivan			
43-102			destroyed
39-103-5			not per NC

Requested by

Roopman

Squad

A1

Extension

File No.

65/3039

Searched by

(date)

Consolidated by

(date)

Reviewed by

(date)

File Review Symbols

- I - Identical
- NI - Not identical
- ? - Not identifiable
- U - Unavailable reference

DIRECTOR, FBI (65-65884)

6/15/61

SAC, DETROIT (65-3039)

SAM SURVEY
ESPIONAGE - R

Re Bureau letter to Boston, 5/31/61.

HARRY H. WETZEL, Postal Inspector, Detroit, who was discreetly contacted by SAs E. J. ROTHFUSS and LEONARD F. KURTZ 6/5/61, to determine the details of handling overseas air mail by the Detroit Post Office. WETZEL stated that two years ago he assisted Postal Inspector JOSEPH KENNY (permanently assigned to the Chicago Office) in the inspection of the Air Mail Facility in Detroit.

WETZEL advised that the Detroit Air Mail Facility (AMF) is located at Willow Run Airport and is under the direct supervision of the Detroit Postmaster, E. L. BAKER; WILLIAM C. HANHEMAN is superintendent of this Facility. Foreign air mail is sorted, routed, bundled and bagged at this location on a twenty-four-hour basis. These operations are also performed at the Roosevelt Park Annex (RPA), Detroit, which is under the supervision of the General Superintendent of Mails T. EMMETT SULLIVAN who is the third man in charge of the Post Office Facilities in Detroit and is directly under the supervision of the Postmaster and Assistant Postmaster. Foreign Air Mail received at the RPA is sorted, routed, and so forth only between the hours of 2:30 p.m., and midnight daily; during other hours the "raw" air mail is sent to the AMF, Willow Run, for handling.

In addition to the two aforementioned facilities, the Metropolitan Airport has a Post Office Exchange or transfer office and all mail placed aboard planes at this point has been previously sorted, bundled and/or pouched at either RPA or AMF at Willow Run. No mail is "worked" at the Metropolitan Exchange Office.

Detroit has only one direct flight to an overseas location. PAA Flight 53, leaves Detroit daily 4:30 p.m., destination, London, England. British mail is dropped off at

- c-
- 2 - Bureau (REGISTERED)
- 1 - Detroit

EJR:hs
(3)

65-3039-7

SEARCHED _____

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DE 65-3039

London and this location is then considered the distribution or take-off point for other mail carried which is destined for Copenhagen, Glasgow, Amsterdam, Stockholm, Frankfurt, Berlin, Dusseldorf, Hamburg, Munich, and Stuttgart, Germany.

There are also between four and eight flights daily from Detroit (varies according to day of week) which carry pouched and sealed overseas mail to "jump off points" in the United States where it is transferred to planes making overseas flights. "Jump off points" include New York, Miami, New Orleans, Seattle and San Francisco. Pouched and sealed mail sent to "jump off points" is not worked by that AMF. Idlewild is considered the "jump off point" for all European mail.

Foreign air mail which is transmitted by the Detroit AMF either direct or by scheduled flights (via "jump off points") cover the following cities:

Amsterdam, Athens, Berlin, Brussels, Copenhagen, Dusseldorf, Frankfurt, Geneva, Glasgow, Hamburg, London, Milan, Munich, Paris, Rome, Stockholm, Stuttgart, Warsaw and Zurich.

In addition to the above, when sufficient overseas air mail is accumulated during the work day for a specific country and/or city (usually a "tie up" or small bundle) it is transmitted by the Detroit AMF on any plane leaving for the pertinent "jump off point". The AMF at the "jump off point" then reworks this mail. As a result, small bundles can be transmitted on any of approximately one hundred flights leaving Detroit daily.

NETZEL stated that in the case where bundles for a particular overseas city are sent to a "jump off point" the latter mail facility will only handle the bundle and generally will not rework the individual letters contained therein.

According to NETZEL, foreign air mail received by the Detroit AMF from postmaster post offices surrounding Detroit and from other cities in Michigan, would be "reworked" by the Detroit AMF; NETZEL is not aware that any of this air mail which would not be handled and/or reworked by the Detroit

facility. WETZEL commented, however, that it is possible for air mail pouches to be received at the airport which originate from outside of Michigan. These pouches, however, would not be handled by the Postal Authorities but would be handled by Airport Personnel and merely transferred from one plane to another. These pouches would never enter the Detroit AMF.

WETZEL further advised that mail to the following countries received some breakdown to foreign cities by the Detroit AMF:

Germany - numerous cities (including Berlin)

France - numerous cities

Italy - numerous cities

England - numerous cities

Poland - numerous cities

Ireland - Belfast and Northern Ireland

Switzerland - Zurich and Geneva

Scotland - Glasgow

Netherlands - Amsterdam, Rotterdam, The Hague

Belgium - Brussels and Antwerp

WETZEL stated that foreign air mail destined for other locales in Europe not included above would be sent to the Idlewild Air Mail Facility under a "country" or "Miscellaneous Foreign" pouch or bundle where it would be "reworked". The majority of European air mail from Detroit is destined to Germany, Poland and Italy. It was WETZEL's estimate that Detroit would handle approximately 11,000 to 15,000 pieces of foreign overseas air mail; 80% of this foreign air mail would go through the AMF, Idlewild, New York, which Facility would probably "rework" 20%.

Observations

SAs ROTHFUSS and KURTZ accompanied Inspector WETZEL to the RPA and Willow Run Facility to better familiarize themselves

with the foreign air mail operations at these locations. WETZEL did not introduce the Agents to Post Office Personnel as being connected with the Bureau in any way.

Roosevelt Park Annex

It was the opinion of the Agents that in order to cover the RPA it would be necessary to assign personnel at this Facility between the hours of 2:30 p.m., and midnight. The overall air mail operation including foreign is handled in one location and it is believed that the scanning of the mail would necessarily have to be done on the floor and in view of Post Office Personnel. It is not felt that this could be done otherwise because of the "tight" schedule whereby this mail is continually transferred by truck to either the Metropolitan Airport or the Willow Run AMF for placement aboard planes.

This Facility would have to be covered since some of the pouched mail is not handled again at Detroit AMF, Willow Run. It was WETZEL's opinion that approximately fifty Post Office Personnel would be involved in the overall air mail operations at this Facility. In this regard, it should be noted that the air mail section is immediately surrounded by some domestic mail sorting operations and any number of Post Office Personnel could have "knowledge" of any unusual operation and would necessarily create a "security problem".

In the event the Bureau subsequently approves a monitoring program, T. EMMETT SULLIVAN, Superintendent of Mail, RPA, would have to be taken into the Bureau's confidence. (Detroit indices contain no information pertinent to Security identifiable with T. EMMETT SULLIVAN).

AMF, Willow Run

This is the main AMF, Detroit, and would have to be covered on a twenty-four-hour basis. In addition to the one direct flight from Detroit, between four and eight scheduled flights leave daily which carry sealed and/or pouched mail which would not be reworded at the "jump off point" at Idlewild. In addition, mail in bundles and/or pouches could leave this AMF on any of one hundred flights daily for various "jump off points" depending entirely upon the volume of the mail.

It is the policy of this AMF to send "bundles" (made up either according to city and/or country) on the first available flight. These "bundles" may or may not be reworked at the "jump off point".

This AMF is located in one of the Willow Run Air Field buildings which is approximately seventy-five feet by 125 feet. This building has no partitions other than a small glass encased office for the superintendent in one corner of the building. Necessarily, if any scanning process was initiated, all Post Office Personnel at this Facility would have "knowledge". WETZEL estimated that this Facility would handle approximately sixty Post Office Personnel.

The confidence of WILLIAM C. HANNEMAN, Supervisor, would have to be developed. (Detroit indices contain no information pertinent to Security identifiable with WILLIAM C. HANNEMAN.)

* * * * *

In view of the fact that Security appears to present a problem both at the RPA and Willow Run AMF, it is felt that any future monitoring operation should be arranged at the headquarters level. It is not felt that either superintendent would approve such an operation on his own because of the fact that "knowledge" of the operations would necessarily have to be known to other numerous Post Office Personnel. (It has been SA ROTHFUSS' observation through "Kobcase" investigation, that generally superintendents of various Post Office Stations will cooperate fully with the Bureau; however, such cooperation would not be known to other Post Office Personnel other than the superintendent and his immediate assistant).

In addition, if the monitoring program should be initiated, it would be necessary to obtain the cooperation and confidence of the Postmaster, E. L. BAKER.

Detroit indices contain no information pertinent to Security identifiable with E. L. BAKER other than an article published in the "Narodna Volya", issue of January 20, 1956. (This undoubtedly is a form letter submitted by the Postmaster to various publications in Detroit.) This article is quoted as follows:

"A Letter of Thanks"

"Dear Sir: I know that you will be pleased and interested in learning that this past Christmas period was the most successful in the history of the Detroit Post Office.

"The statistics relative to letters mailed in Detroit this past Christmas period show a 3.14% increase over 1954 - 101 million letters compared to 98 million in 1954. The amazing thing, however, is that we received our peak load on December 16 - one day earlier than ever before.

"This fine response by the public is a compliment to the civic-minded owners of the various public information media who made generous use of their facilities towards obtaining public cooperation with the Post Office.

"We know that the Detroit newspapers both small and large have an important part in the success of our operations, not only at Christmastime but throughout the year.

"We therefore wish to express our sincere appreciation for your cooperation during 1955 and our best wishes to you and your organization for a most successful year of 1956.

"Sincerely yours,
"E. L. BAKER
"Postmaster"

No further action is being taken by Detroit at this time pending further advice from the Bureau.

DE 65-3039

WETZEL made available the RPA "tie outs"; the foreign air mail scheme for the Detroit Post Office; the foreign air mail closed dispatch schedule for the AMF, Detroit, and the breakdown of the foreign air mail "cases" utilized by the AMF, Detroit. These items will be retained in the 1-A section of this file for possible future reference.

UNITED STATES GOVERNMENT

Memorandum

CONFIDENTIAL

TO : SAC, Boston

FROM : ✓ Director, FBI (65-65884)

SUBJECT: SAM SURVEY
ESPIONAGE - R

8/14/61

PERSONAL ATTENTION

WJB

ReBulet 5/31/61 to Boston which requested all offices receiving the letter with the exception of New York to obtain details relative to the handling of direct overseas airmail in each city and to consider the possibility of establishing coverage of this mail.

The Bureau is gratified with results of this inquiry conducted by each office. The letters received at the Bureau show that each office has developed the required information fully and set out results in an intelligible fashion.

As a result of the surveys conducted, the Bureau desires the following four offices to take further steps to institute the SAM Survey Program covering the countries specified for each office:

Los Angeles

Copenhagen, Denmark;
Oslo, Norway; Stockholm,
Sweden; Frankfurt, Berlin,
Hamburg, Germany and Tokyo,
Japan

CLASSIFIED BY 1482.8
3/22/78
EXEMPT FROM GDS CATEGORY 2+3
DATE OF DECLASSIFICATION INDEFINITE
P1 P3

Seattle

Tokyo, Japan

Boston

Dusseldorf, Hamburg, Germany

- 1 - Chicago
- 1 - Detroit
- 1 - Houston
- 2 - Los Angeles
- 1 - Miami
- 1 - Newark
- 1 - New Orleans

- 1 - Philadelphia
- 2 - San Francisco
- 2 - Seattle
- 2 - WFO
- 2 - New York

WJB
1000
100A 3/21/62
WJB

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FBI - DETROIT	

WJB
4500/8

CONFIDENTIAL

Letter to SAC, Boston
Re: SAM SURVEY
65- 65884

WFO

Austria; Belgium;
Denmark; Germany;
Netherlands; Norway;
Switzerland; Sweden. (c)

It is noted that Seattle overseas mail, with the exception of that directed to Tokyo, Japan, is sent to Los Angeles for final bagging. Los Angeles should make arrangements to handle these items coming through from Seattle.

It is also noted that San Francisco indicated it was anxious to enter this program but expressed doubt that it could be done with security. San Francisco should continue to follow this matter closely and advise the Bureau in the event it is believed such a program may be instituted with security in that city.

Chicago advised that the facilities are not available at this time to conduct a secure operation. Chicago pointed out that new postal facilities were being constructed which might possibly provide the necessary facilities for a secure operation. Chicago should follow this construction to determine if and when such facilities may become available.

In the event any other office has any change from the facts reported which might permit the secure operations of this program, the Bureau should be so advised.

New York should prepare a letter for Los Angeles, Seattle, Boston, and WFO setting forth the details of the operation of SAM Survey in that office in order that these offices will have the benefit of the experience of that operation. All offices instituting this program are cautioned that the operation should be kept on a need-to-know basis in each office and when information is furnished to auxiliary offices coming from this source, those offices should be advised of the highly confidential nature of this information.

CONFIDENTIAL

Letter to SAC, Boston
Re: SAM SURVEY
65- 65884

When it is deemed advisable to conduct investigation of a specific individual, a separate case should be opened under the name of that individual, and leads should not be set forth to investigate an individual under the SAM Survey caption.

The offices instituting the program should advise the Bureau when this program begins to operate in the city covered by that office. The Bureau should also be advised of the extent of the coverage and if changes are made in the coverage afforded.

CONFIDENTIAL

DIRECTOR, FBI (65-65884)

April 8, 1962

SAC, DETROIT (65-3038) (P)

SAN SURVEY
ESPIONAGE - R

Re Detroit letter, dated June 15, 1961.

Referenced letter sets forth the results of a survey taken in the Detroit Division in June, 1961, with respect to the handling of air mail destined for European cities. It was ascertained that Detroit air mail was sorted, routed, and handled at the Roosevelt Park Annex (RPA), Detroit, between the hours of 2:30 P.M. and midnight; the mail is forwarded from the RPA to the Air Mail Facility (AMF), Willow Run Airport for placement aboard planes. During other hours, the "raw air mail" is sent directly from RPA to the AMF for handling.

On the basis of the survey, it was concluded that security presented a problem, both in the RPA and the AMF. (This program was not inaugurated by Detroit.)

For the information of the Bureau, the RPA is no longer in operation; all postal functions previously performed at that facility are now handled at Detroit's new Post Office, which is mechanized. This automatic processing of mail is considered the newest innovation in the United States Postal System.

Post Office Inspector EARL WHEELER has been contacted on numerous occasions by SA EMIL J. ROTKUSS and SA WILLIAM R. BILLING, in connection with another highly confidential matter. On these occasions, the handling of air mail in the new Post Office has been discreetly discussed with Mr. WHEELER, and the operation analyzed with his cooperation. It was determined that the Detroit air mail is received at the New Post Office where it is either sorted according to country (afternoon and evening shifts) or sent as "raw air mail" to the AMF, Willow Run, during the morning shifts. Air mail is sorted manually at this time; however, Mr. WHEELER indicated that automatic sorting machines would possibly be utilized in the near future. It was Mr. WHEELER's opinion that 50 per cent of air mail destined for overseas which originated in Detroit, could be checked between the hours of 11:00 A.M. and 11:00 P.M. daily.

2 - Bureau (REGISTERED)
1 - New York (Info) (REGISTERED)
2 - Detroit

SEARCHED

SERIALIZED

The air mail flow during the late morning and early afternoon hours was checked by SA EMIL J. ROTHFUSS and SA WILLIAM R. BILLING with the cooperation of Inspector WHEELER on March 22, 1962. It was determined that the flow of mail during this period was very moderate. Mr. WHEELER, however, indicated that the flow of mail would be quite heavy during the late afternoon and evening periods. He mentioned that air mail is not accumulated at the new Post Office, so that it could be analyzed at any certain period of time; it is transmitted to the AMF, Willow Run Airport by numerous dispatches during the day and evening.

Inspector WHEELER stated that he could easily make arrangements to have all air mail delivered to the Postal Inspector's Interrogation Room which is removed from the Post Office Inspector's Offices. This room is secure and has facilities to handle this project. Mr. WHEELER further indicated that Post Office personnel, due to the security of the aforementioned room, would not be aware of FBI interest.

It is this office's desire to inaugurate the captioned project on a trial 60 day basis (week day period exclusive of Saturday and Sunday). Inspector WHEELER mentioned that generally when he or other inspectors are working on the weekend, this duty would not be handled in the office and the question of access by Bureau Agents to the Inspector's quarters and Interrogation Room would raise a problem. For this reason, this project would necessarily have to be handled Monday through Friday only. In this regard, it is felt, that in the event a clandestine operation is in existence in Detroit, and the "illegal" is gainfully employed, correspondence could logically be prepared during the weekend and possibly mailed on Sunday evening. If such is the case, this mail would be handled during the early Monday morning mail, for which coverage would be afforded.

In the event the Bureau approves this project, it is requested that Detroit be advised as to the degree of success achieved in other offices participating. In addition, Detroit should be furnished with complete details as to the specific items which would assist in the operation of the project; namely names on envelopes; location of overseas drops; specific destinations where emphasis should be placed,

and so forth. (It is believed that 24 Agent hours daily would be needed to handle this project - 11:00 A.M. to 11:00 P.M.)

A copy of this letter is being furnished to New York for information since it is believed that some of the Detroit air mail is processed at the Air Mail Facility at Idlewild Airport.

The Bureau's attention is also invited to Detroit letter, dated April 4, 1962, captioned "GUS SURVEY, ESPIONAGE - R". Efforts are being made to determine whether a portion of the "GUS" program could be simultaneously handled by Agents participating in captioned project.

As the Bureau is aware, the "GUS" project was terminated due to technical difficulties encountered by Post Office personnel which was caused by the transition from the RPA to the new Post Office, where the mail, to a great extent, is being processed by mechanical means. (See Detroit letter dated February 28, 1962, captioned "GUS SURVEY, ESPIONAGE - R", Bureau file 65-67003.)

On March 23, 1962, G. J. GETTY, Administrative Assistant to ERNEST SULLIVAN, General Superintendent of Mails, Detroit Post Office, informed SA ROTHFUSS and SA BILLING that Mr. SULLIVAN had a survey conducted by his supervisory personnel over a two-week period, and the conclusion was reached that due to the mechanization of the Post Office, operation of the "GUS" project could not be logically continued. Mr. GETTY mentioned that some first class mail from Washington, D.C., to Detroit, is transmitted by train, but the bulk is apparently "air lifted" to this city, and as a consequence, due to the uncertainty of the air mail schedule, this mail could not be "trapped" at the time of arrival. Mr. GETTY stated, however, that he would attempt to determine whether New York first class mail is transmitted by rail and if so, it may be possible to "trap" this mail at the time of arrival.

In the event the Bureau authorizes the captioned project, the possible "trapping" of New York incoming mail will be discussed with Inspector WHEELER to determine if Agents can handle this project ("GUS") at the same time.

DIRECTOR, FBI (65-65884)

8/29/61

SAC, NEW YORK (65-18045)

SAM SURVEY
ESPIONAGE-R

ReBullets to Boston 5/31/61 and 8/14/61.

The Bureau in its letter dated 5/31/61 identified the nature and purpose of captioned survey as well as the manner in which the communication of an illegal agent may be identified.

Pursuant to Bureau instructions contained in referenced letter dated 8/14/61, the NYO has set forth below the details of the operation of the Sam Survey based on its experiences in conducting this survey.

SAM SURVEY

Location and Physical Setup

The Sam Survey in New York is located in a secure room at the U.S. Post Office, Airmail Facility, New York International Airport, Idlewild, New York. Through the cooperation of the Postal Inspection Service in New York City, a room was erected on the work floor of the two-story airmail facility, by the Post Office Department. This room, which is adjacent to an outside exit and to the foreign airmail dispatch desk, measures approximately 9 feet wide by 12 feet long and has walls 9 feet high. The room is constructed of heavy plywood and was designed without a ceiling for ventilation purposes. The door, which contains a lock, is locked at all times, whether or not the room is in use. There are no windows or openings in the door or walls which would make it possible to view the inside of this room and behind the door there is a wooden screen which makes it impossible to observe the inside of the room when the door is opened. The room has a work table

- 2 - Bureau (65-65884)(RM)
- 2 - Boston (RM)
- 2 - Los Angeles (65-6934)(RM)
- 2 - Seattle (RM)
- 2 - Washington Field (RM)
- 1 - New York (65-18045)

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FBI - DETROIT	

NY 65-18045

measuring 3 feet high by 6 feet in length, 3 chairs and an employee locker measuring 6 feet high by 18 inches wide, all furnished by the Post Office. A goose neck lamp and an electric fan are also maintained in the room. The locker, which is secured with a padlock, is always locked except when in use and is used to maintain the few necessary supplies and the Survey's watch list. Postal employees have no access to this room which is known to them as the Inspectors' Room.

Personnel

Seven Special Agents are assigned to the Sam Survey on a full-time basis. The survey operates 7 days a week and personnel work on rotating 8-hour shifts so that day and evening tours of duty are equitably divided. Personnel assigned to the survey work under the guise of Postal Inspectors and are known to Post Office personnel as Postal Inspectors working on a special assignment. The Bureau's interest in this survey is known to the Postal Inspection Service and the Superintendent and the Assistant Superintendent of the Airmail Facility.

Handling of Mail

Before the personnel on the Sam Survey receive the mail, it has been sorted, cased, tied into small bundles of 30 to 60 letters and placed in the mail pouches. The pouches are then weighed and marked as to destination and trip number. The pouch is then tied out and ready for shipment. At this point, normally, the Post Office would seal the pouch and lay it aside for the carrier.

However, by arrangement with the postal officials, pouches to destinations in which we have indicated interest are not sealed but are placed in front of the Sam Survey room. The Sam Survey personnel then take the bag into the room, open the pouch, untie the bundles and review the mail. Any suspect letters found are held aside and the rest are rebundled and returned to the pouch. The pouch is then closed and placed outside the door to the room on a mail skid. Postal employees then take that pouch, seal it with a lead seal and place it aside for, or turn it over to, the carrier. Once a mail pouch has been examined by the Sam Survey, no further mail is placed in the pouch.

NY. 65-18045

It should be noted that the mail must be turned over by the Post Office Department to the carrier one hour before departure time. Arrangements have been perfected with postal authorities so that all of the mail reviewed by the Sam Survey is returned to the postal employees 15 minutes before it must be turned over to the carrier. The final or last pouch of mail to a country is usually not weighed before it is turned over to the Sam Survey since the employees may still be working mail to that country. As soon as they complete their work, they will bring the last unbundled mail to the Sam Survey room for examination. After the Agents have examined this mail, they tie it up and place it in the mail pouch. The pouch is then left outside the door where it is weighed and marked by the postal authorities and turned over to the carrier. Since many of the airline flights carry mail to many different cities, the Post Office employees review the departure schedules and immediately work the mail which is of interest to the Sam Survey and which will be dispatched on that flight so that the Sam Survey will have adequate time to review it before delivery to the carrier. The other mail is worked while the Sam Survey is reviewing its mail.

Handling of Suspected Communications

As mentioned above, the suspected items are held aside as the mail is reviewed by the Sam Survey. Each day, one of the Agents is selected as a courier, and when the opportunity presents itself, he returns to the Field Office with the suspected communications. At the Field Office, he or another Agent who has been trained by the Bureau in certain techniques opens the communications. The envelope and its contents are photographed and each photograph is identified by date and by number of communication, inasmuch as each communication will usually consist of several photographs. The dating and numbering of the photographs will prove to be very valuable in future reviews of the communication. There will be instances, where the Field Office upon opening the communication, may deem it advisable to immediately notify the Bureau and possibly fly it by courier to the Bureau for examination by the Laboratory.

NY 65-18045

Before making any arrangements to fly the communication to the Bureau, the Field Office should consider the time the examination will take and the time the suspected communication may be placed back in the mail without arousing any suspicion on the part of the addressee.

After the communication has been photographed and resealed, the courier returns to the airport and places the suspected communication in the next appropriate outgoing pouch examined in the Sam Survey Room. If time permits, the pouch is held in the room until the suspected communication is returned.

Other Items of Interest

1. Certain cities or countries, because of definite information that there are operating Soviet mail drops in them, are assigned "must" coverage, and all mail addressed to these areas is reviewed 100%. "Optional" coverage is given to other countries of interest, to the extent that the postal schedules and "must" coverage allow. This ranges from 60% to 90%.

At present, the NYO is giving 100%, or "must" coverage, to the following:

Helsinki
Amsterdam
Rotterdam
Geneva, including Lausanne
Zurich, including Berne

"Optional" coverage is given to the following in the indicated approximate percentage:

The Hague 90-100%
Berlin 95%
Budapest 80%
Bucharest 75%
Stockholm 90-100%
Oslo 90-100%
Copenhagen 90-100%
Vienna 80%
Rome 75%

NY 65-18045

2. Many suspected communications will be in a foreign language and Field Offices will find it necessary to utilize the services of qualified personnel in the office to translate these communications. In many cases, however, it will be necessary to forward photographs of these communications to the FBI Laboratory, attention Cryptanalysis-Translation Section, with the request that they be translated, afforded a cryptanalytic examination, and that the Laboratory furnish the translator's comments concerning his opinion as to whether the communications are "legitimate" or represent a laborious attempt to appear "innocuous" so that these communications can be fully evaluated.

3. Each office should have a control file relating to the Sam Survey operating in its territory. The NYO has utilized memorandum containing the following and captioned with the individual name of the addressor and the character of Espionage-R:

"A confidential source of the New York Office (documentation anonymous) made available the attached communication on _____."

"Due to the highly confidential nature of the source and its sensitivity, no mention is to be made of the attached communication in any Bureau report. The attached communication is to be used only as an investigative aid and for investigative leads. IT IS NOT TO BE DISSEMINATED."

A description of the communication followed.

One copy of this memorandum was attached to the communication and utilized to open an investigation or routed to the case file and one copy of the memorandum was placed in the control file.

4. The NYO has found that due to the heavy volume of mail around Christmas and New Years it was impracticable to continue the Sam Survey without interfering with the orderly flow of mail. This volume begins around the middle of November and ends during the first week of January.

The Sam Survey watch list together with pertinent investigations involved will be submitted to the Bureau under separate cover for distribution to interested offices.

UNITED STATES GOVERNMENT

Memorandum

TO : SAC, Detroit (65-3039)

DATE: 4/13/62

✓ FROM : Director, FBI (65-65884)

PERSONAL ATTENTION
DSBSUBJECT: SAM SURVEY
ESPIONAGE - R

Reurlet 4/4/62.

Your letter advised that you believed the Sam Survey Program can now be operated with security at the Detroit Post Office between Monday and Friday of each week. You are authorized to institute the Sam Survey Program for a period of 60 days. At that time you should advise the Bureau of the results of the operation of this program and submit recommendations concerning its continuance.

It is noted in your letter 6/15/61 you pointed out the greatest portion of overseas air mail is sent from Detroit to another city such as New York, Miami, New Orleans, Seattle and San Francisco from which point the mail is then sent overseas. You should make certain there is no duplication of the program currently in operation in Seattle and New York. In the event the mail is sent to either of these cities and is "worked" there, no attempt should be made to examine it in Detroit.

Results of the Sam Survey Program currently operating in New York, Washington Field Office, Seattle, Los Angeles and Boston have been satisfactory. There is attached a copy of a New York letter dated 8/28/61 setting forth the details of its operation. You are referred to Bulet to Boston 5/31/61 with a copy for your office which set forth the indicators to be looked for in the examination of these letters. New York should furnish Detroit with a copy of the watch list of current addresses being used in this program.

Advise Bureau when this program is put into operation in your office.

Enclosure

2 - New York
1 - Seattle
1 - WFO
1 - Los Angeles
1 - Boston

65-3039-6

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FBI - DETROIT	

ROBERT HIBDEL, Administrative Aide to Post Office Inspector W. V. [REDACTED], advised SA ROYFINDS that currently direct flights to overseas destinations from Willow Run occur only on Tuesday, Thursday, Friday and Saturday. He stated that the [REDACTED], Willow Run, breaks down mail destined to Germany, France, England, Poland Italy and Mexico into larger cities in those countries. This mail is transferred via sealed packages to Idlewild [REDACTED].

To preclude any possibility of duplication of effort at Idlewild, Detroit will mark an "X" in the upper left-hand corner of the "tracking slip", which is attached to each bundle. Such bundles should not be scrutinized by New York Agents. It is realized that the "raw mail", scrutinized and handled at the New Post Office, is not handled at that facility, and as a result it is not possible to mark the "tracking slip" after handling by the Air Mail Facility, Willow Run. However, it is felt that any possible duplication of effort by Detroit and New York regarding the aforementioned "raw air mail" should be considered negligible.

For the information of the Bureau, Detroit is currently realizing (and) approximately 10 agent days on this program. The Bureau will be kept apprised of the progress of captioned matter, and a letter will be submitted after a 60-day period with request for recommendations as to the feasibility of continuation.

The New York Office is requested to furnish Detroit with any "raw air mail" envelopes and letters which would be of available use to this office in handling this project. Any other requests and/or suggestions by New York are solicited.

Persons in offices of this organization are designated to: The [REDACTED], Los Angeles, Dallas, and Washington Field Offices. Other offices are also participating in the [REDACTED] program.

DIRECTOR, FBI (35-65684)

May 31, 1962

SAC, DETROIT (65-3039)

SAM SURVEY
ESPIONAGE - R
(OO: Detroit)

Bonylet, April 4, 1962 (copy designated for New York),
and Dulet, April 12, 1962.

Captioned program was initiated by the Detroit Division on May 14, 1962. The Postal Inspector's interrogation room (new Post Office), Detroit, Michigan, which is separate from the regular Postal Inspector's offices, is being utilized; this room is secure and accessibility thereto is available to only the Postal Inspector's staff. Air Mail is delivered to and picked up from the aforementioned room by Post Office personnel assigned to the regular Air Mail desk.

Currently, the program is in operation from 21:00 to 11:00 PM, daily (except weekends). It is believed that approximately 90% of all Air Mail mailed in Detroit, Michigan, and most of the immediate suburban areas, is handled during this period. From 4:00 PM to midnight, Air Mail is handled by Post Office personnel according to country and transferred to the Air Mail facility (AMF), Willow Run Airport, where in some instances it receives a further breakdown into larger European cities. On all other shifts at the new Post Office, "raw Air Mail" is sent directly to the AMF, Willow Run, for sorting and handling.

- 2 - Bureau (RM)
- 2 - New York (65-1486) (RM)
- 1 - Boston (INFO) (RM)
- 1 - Los Angeles (INFO) (RM)
- 1 - Seattle (INFO) (RM)
- 1 - WFO (INFO) (RM)
- 1 - Detroit

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R

DIRECTOR, FBI (65-65884)

9/27/62

SAC, DETROIT (65-3039) (C)

EAR SURVEY
ESPIONAGE - R

Re Detroit letter 7/24/62.

The above program has been in effect in the Detroit Office since May 14, 1962. During that period no communication was noted destined to any addressee listed on the "watch list" originally furnished by the New York Office. In addition, no correspondence processed to date could be definitely linked to a clandestine operation.

It is felt that the above program has been given a sufficient trial period by Detroit; therefore, in view of its non-productivity coupled with the fact that it has consumed considerable "agent man hours", this program has been suspended effective September 21, 1962.

On the other hand, the Detroit Office has under consideration the advisability of initiating the "COSMET" program. It has been ascertained that the Michigan State Board of Cosmetology, Lansing, Michigan, maintains complete records of individuals applying for licenses as beauticians, manicurists, students enrolling in beauty schools, instructors and operators of beauty schools, etc. Detroit's observations and recommendations with respect to the "COSMET" program will be submitted under separate cover.

- 2 - Bureau (RM)
- 1 - Boston (157-100)
- 1 - Los Angeles (157-100) (RM)
- 1 - New York (100-100)
- 1 - Seattle (157-100)
- 1 - Washington Field (157-100) (RM)
- 1 - Detroit

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65-3039
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Geo. Rose

15 ENCLOSURES TO BUREAU

DE file 66-9

PERTINENT SERIALS

167-10326

ENVELOPE

EMPTY